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| ONR Technical Inspection Guide (TIG)  Licence Condition 13 – Nuclear Safety Committee |



ONR Technical Inspection Guide (TIG)

Licence Condition 13 – Nuclear Safety Committee

**Head of Profession** – Operational Inspection

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# Introduction

1. Many of the licence conditions attached to the standard nuclear site licence require, or imply, that licensees should make arrangements to comply with regulatory obligations under the conditions. ONR inspects compliance with licence conditions, and also with the arrangements made under them, to judge the suitability of the arrangements made and the adequacy of their implementation. Most of the standard licence conditions are goal setting, and do not prescribe in detail what the licensees' arrangements should contain; this is the responsibility of the dutyholder who remains responsible for safety.

# Purpose and scope

1. To support inspectors undertaking compliance inspection, ONR produces a suite of guides to assist inspectors to make regulatory judgements and decisions in relation to the adequacy of compliance, and the safety of activities on the site. This Technical Inspection Guide (TIG) has been prepared as a guide to inspections performed by ONR inspectors during which they judge the adequacy of licence condition compliance arrangements and their implementation.
2. This guidance has been prepared as an aid to inspection activities carried out at nuclear installations to help ONR judge licensees’ compliance with the requirements of Licence Condition (LC) 13. This guidance provides a framework for these inspection activities within which the Inspector is expected to exercise his/her discretion. This framework is provided to facilitate a consistent approach to LC 13 compliance inspection.
3. The guidance provided is split into three main elements:

* Purpose of the Licence Condition;
* Guidance on arrangements for LC 13; and
* Guidance on inspecting licensees’ arrangements and their implementation.

1. It should be noted that assessing the adequacy of a licensee’s implementation of its arrangements to comply with LC 13 will not necessarily give ONR an indication of the effectiveness of a Nuclear Safety Committee (NSC) in fulfilling its advisory role as an integral part of the licensee’s nuclear safety governance arrangements but implementation of the arrangements will contribute towards the NSC’s effectiveness.
2. The NSC has an important role to play in taking an independent view of the ‘health’ of nuclear safety in the licensee’s organisation by taking a broad view of the totality of safety-related activities. Accordingly, some broad principles have been identified which underpin ONR’s expectations regarding the role, effectiveness and functioning of a NSC to assist Inspectors in judging how well a licensee’s arrangements work in practice. These are set out in Section 6 of this inspection guide.

# Licence Condition 13 – Nuclear Safety Committee

1. LC 13(1) - The licensee shall establish a nuclear safety committee or committees to which it shall refer for consideration and advice the following:
   1. All matters required by or under these conditions to be referred to a nuclear safety committee;
   2. Such arrangements or documents required by these conditions as ONR may specify and any subsequent alteration or amendment to such specified arrangements or documents;
   3. Any matter on the site affecting safety on or off the site which ONR may specify; and
   4. Any other matter which the licensee considers should be referred to a nuclear safety committee.
2. LC 13(2) - The licensee shall submit to ONR for approvalthe terms of reference of any such nuclear safety committee and shall not form a nuclear safety committee without the aforesaid approval.
3. LC 13(3) - The licensee shall ensure that once approved no alteration or amendment is made to the terms of reference of such a nuclear safety committee unless ONR has approved such alteration or amendment.
4. LC 13(4) - The licensee shall appoint at least seven persons as members of a nuclear safety committee including one or more members who are independent of the licensee’s operation and shall ensure that at least five members are present at each meeting including at least one independent member.
5. LC 13(5) - The licensee shall furnish to ONR the name, qualifications, particulars of current posts held and the previous relevant experience of every person whom he appoints as a member of any nuclear safety committee forthwith after making such an appointment. Notwithstanding such appointment the licensee shall ensure that a person so appointed does not remain a member of any nuclear safety committee if ONR notifies the licensee that it does not agree to the appointment.
6. LC 13(6) - The licensee shall ensure that the qualifications, current posts held and previous relevant experience of any members of any such committee, taken as a whole, are such as to enable that committee to consider any matter likely to be referred to it and to advise the licensee authoritatively and, so far as is reasonably practicable, independently.
7. LC 13(7) - The licensee shall ensure that a nuclear safety committee shall consider or advise only during the course of a properly constituted meeting of that committee.
8. LC 13(8) - The licensee shall send to ONR within 14 days of any meeting of any such committee a full and accurate record of all matters discussed at that meeting including in particular any advice given to the licensee.
9. LC 13(9) - The licensee shall furnish to ONR copies of any document or any category of documents considered at any such meetings that ONR may specify.
10. LC 13(10) - The licensee shall notify ONR as soon as practicable if it is intended to reject, in whole or in part, any advice given by any such committee together with the reasons for such rejection.
11. LC 13(11) - Notwithstanding paragraph 7 of this condition, where it becomes necessary to obtain consideration of, or advice on, urgent safety proposals (which would normally be considered by a nuclear safety committee) the licensee may do so in accordance with appropriate arrangements made for the purpose by the licensee, considered by the relevant nuclear safety committee and approved by ONR.
12. LC 13(12) - The licensee shall ensure that once approved no alteration or amendment is made to the approved arrangements described in paragraph 11 of this condition unless the relevant nuclear safety committee has considered and ONR has approved such alteration or amendment.

# Purpose of the Licence Condition

1. The purpose of LC 13 is to ensure that the licensee sets up a properly constituted NSC that can consider and advise on all matters which may affect safety on or off the licensed site. The committee must comprise suitably qualified and experienced persons to provide a source of authoritative advice to the licensee. The NSC should not be required to ‘agree’, ‘endorse’ or ‘approve’ any matters put to it since that might undermine its purely advisory role but, in providing its advice, the NSC may recommend that the licensee agrees, endorses or approves such matters, as appropriate.
2. The Terms of Reference (ToR) of the NSC and the arrangements for dealing with Urgent Safety Proposals (USPs) are so important that LC 13(2) and 13(11) respectively require that ONR uses a primary power to ‘approve’ them before an NSC is formed and before arrangements for dealing with USPs can be used. ONR will need to be satisfied that the ToR for any proposed NSC and, if the licensee elects to have them, the arrangements for dealing with USPs are appropriate for the particular installation and phase of activity concerned before approving them.
3. LC 13(1) identifies the matters which should be referred to a NSC. ONR has a primary power in LC 13(1)(b), 13(1)(c) and (indirectly) in LC 13(1)(a) to ‘specify’ other matters for reference. ONR would expect a licensee to include all relevant matters in the ToR for the NSC so that such power should rarely need to be exercised. Such relevant matters should include information relating to: licence condition arrangements both before they have been introduced and after they have been revised; compliance statements for licence conditions not requiring arrangements; and safety cases.
4. If the licensee elects to have them, the arrangements for USPs must only be used for genuine USPs required in the interests of safety and not matters of operational convenience or commercial expediency which should be dealt with through the appropriate NSC in the normal way. The initiating event for any genuine USP is likely to fall within the classification covered by ‘incidents’ in LC 7 (Incidents on the site). Arrangements under LC 13(11) should ensure that the licensee obtains timely advice from as many NSC members as practicable including, if possible, one member who is independent of the licensee’s operations. These arrangements should also ensure that further advice is obtained from a properly constituted meeting of the committee at the earliest opportunity. ONR should be informed of such USPs as soon as practicable.

# Guidance on arrangements for Licence Condition 13

1. The following section provides ONR’s views on what the licensee’s arrangements should include to comply with LC 13.
2. It is often the case for a licensee’s LC 13 arrangements to consist of short NSC ToRs and, if a licensee elects to have them, short arrangements for USPs, which are both approved by ONR and capture all the requirements in LC 13(1) to LC 13 (12). These short approved documents are supported by more detailed management system documents which describe how these requirements are met by the working practices in place to support the NSC. These supporting documents are not approved by ONR and so can be altered and amended by the licensee without ONR engagement, provided there is no contradiction with the approved documents.
3. The arrangements should:

* address all LC 13 requirements;
* be controlled and approved under a management system compliant with the requirements of LC 17, and in date; and
* contain a schedule listing responsibilities and the documentation required for each clause of LC 13.

1. The Inspector should:

* examine the licensee’s arrangements for LC 13 and confirm that they refer to any relevant approvals issued by ONR with respect to ToR for the NSC and arrangements for dealing with USPs. These arrangements should recognise that, once approved, the NSC ToR and the arrangements for dealing with USPs are frozen (i.e. they must not be altered or amended) unless ONR approves any proposed alterations or amendments; and
* check that the arrangements address all requirements of LC 13(1) to   
  LC 13(12).

1. The arrangements should define the role of the NSC and demonstrate that:

* the NSC has an advisory function rather than an executive function;
* the composition of the NSC is suitable for the hazards being managed by the licensee. The composition may vary from time to time to reflect the differing hazards present as the site progresses through its lifecycle;
* the NSC is capable of giving advice to the licensee for all matters likely to be referred to it given the operations/other activities being undertaken on the site. The NSC can deal with the whole site, individual plants, or groups of plants, providing the members have the appropriate range of expertise and experience. Several NSCs may be established on multi-plant sites where there is a range of different operations/other activities (for example, design and construction, operation (including processing of nuclear matter and storage of nuclear matter and other radioactive material), and decommissioning) being undertaken concurrently on a common site. Each NSC must be seen to be independently constituted and to act autonomously, although there should be a means of ensuring that learning is shared across the different NSCs. There should also be a NSC that can deal with cross-site issues including, for example, emergency arrangements and the reporting and investigation of incidents.

1. The arrangements should address membership of the NSC and preclude the appointment of independent members who are direct employees of the licensee or contracted to it for other purposes.
2. The arrangements should require that ONR is provided with the name, qualifications, and particulars of current posts held and previous relevant experience for each NSC member.
3. The arrangements should address the full ToR of the NSC and include a requirement to submit them to ONR for approval. The Inspector should check that the ToR do not require the NSC to agree, endorse or approve any matters and that the NSC’s advisory status is not undermined.
4. The arrangements should include procedures which address the requirement for:-

* preparation of papers and reports for presentation to the NSC;
* presentation of papers to the NSC;
* responding to advice from the NSC;
* rejection of advice received from the NSC and subsequent notification to ONR;
* progressing actions placed by the NSC; and
* handling the NSC's records and other documentation.

1. The Inspector should discuss any deficiencies with the responsible person identified in the procedures.
2. The arrangements should address all matters, arrangements or documents referred to the NSC for consideration and advice as specified in LC 13(1).   
   If they do not, the Inspector should discuss this with the responsible person since ONR has the power in 13(1)(b) and 13(1)(c) to specify other matters for reference to the NSC.
3. If the licensee elects to have them, the NSC arrangements to deal with USPs need to be submitted to the NSC for consideration and advice before they are submitted to ONR for approval. These arrangements should recognise that, once approved, the arrangements are frozen (i.e. they must not be altered or amended) unless a further submission is made and approval granted. The arrangements should include a requirement to ensure that as many as possible members of the NSC are available (including independent members) to give advice on USPs. The arrangements should stipulate that ONR will be informed as soon as possible of a requirement to consider and give advice on any USP. The arrangements should also stipulate that the matter will be submitted to a properly constituted meeting of the NSC for further consideration and advice as soon as possible.
4. The NSC ToR and the arrangements for dealing with USPs should be separately documented since LC 13(2) and 13(11) respectively require that ONR uses a primary power to approve each of them resulting in the issue of separate licence instruments. This would then allow, for example, ONR to grant approval of revised NSC ToR without having to also grant approval of unchanged arrangements for dealing with USPs, and vice-versa.

# Guidance on inspection of arrangements and their implementation

1. ONR considers that assessing a licensee’s arrangements to comply with   
   LC 13 will not necessarily give an indication of the full effectiveness of the NSC in fulfilling its advisory role as an integral part of a licensee’s nuclear safety governance arrangements.
2. The NSC has an important role to play in taking an independent view of the ‘health’ of nuclear safety in the licensee organisation by taking a broad view of the totality of safety-related activities. An effective NSC should be able to look at the bigger picture in relation to the licensee’s activities and, in so doing, make an important contribution to the licensee’s governance of nuclear safety.
3. Some broad principles have been identified which underpin ONR’s expectations regarding the role, effectiveness and functioning of a NSC. These are set out and discussed below together with the key features that the Inspector should look for.

## Principle 1

**The NSC should be an integral part of the licensee’s nuclear safety governance arrangements.**

1. The NSC fulfils an important role in providing the licensee’s Board and/or senior management with advice on nuclear safety related matters as part of the licensee’s nuclear safety governance arrangements as described in the licensee’s Safety Management Prospectus or equivalent documentation. There should be a clear ‘line of sight’ from the NSC, via the NSC Chairperson, to the licensee’s Board and/or senior management, as appropriate.
2. ONR’s requirement is that the NSC acts in a purely advisory capacity and that it will not have an executive function. Executive decision-making is the responsibility of senior management with oversight by the relevant governance committee(s) and the licensee’s Board. It is acceptable, however, for the NSC to give advice in such a way that it influences leadership and management for safety, not least if it chooses to advise the licensee that a safety submission is inadequate and provides a recommendation that the licensee rejects it.
3. NSC meeting minutes should clearly identify which matters have been considered by the NSC and, where the NSC has been asked for advice, what advice was provided. Such advice should be considered to be that which, if not acted upon by the licensee, could introduce a significant immediate or latent, direct or indirect adverse impact on nuclear safety or result in non-compliance with the licence conditions (the significance of the potential adverse impact on nuclear safety should be considered in the context of the hazards associated with current/future planned operations, and the identified control measures). Such advice, if rejected in whole or in part by the licensee would require ONR to be notified as soon as possible under LC 13(10). The NSC may also identify other points for consideration by the licensee and, whilst these should be captured in the NSC minutes, they do not need to be recorded as advice since there should be no potential for significant adverse impact on nuclear safety if not acted upon.
4. A process should be in place to ensure that NSC advice is regularly received and reviewed by the licensee’s Board and/or senior management and, where necessary, acted upon. The process should include a mechanism to provide feedback to the NSC Chairperson of the outcome of the Board’s and/or senior management’s sentencing of NSC advice. A list of the NSC’s advice, and how it was sentenced, should be summarised in the licensee’s Site Annual Review or equivalent documentation.
5. In the event that the licensee chooses to ignore the NSC’s advice, its reasons for doing so must be clearly recorded in the minutes of the relevant licensee Board, governance committee or senior management meeting, and the reasons shared with the NSC Chairperson. The NSC Chairperson should share the reasons with the NSC members. The licensee must notify ONR as soon as reasonably practicable and explain why the NSC’s advice was rejected. There is no requirement to notify ONR if the licensee rejects any of the other points for consideration raised by the NSC since these are not considered to constitute NSC advice.
6. Although the role of the NSC is connected with the licensee's leadership and management for safety, the NSC should have no direct responsibility for independent nuclear safety assessment, checking or peer review of submissions to the NSC.
7. The NSC ToR submitted by the licensee for approval by ONR should consider only matters related to nuclear safety and the licence conditions, in accordance with LC 13. Matters relating to, for example, security or the environment alone should not be included within the ToR (but also refer to paragraph ‎46 and ‎47) because ONR has no powers under the nuclear site licence to approve the licensee’s arrangements in these areas.
9. ONR recognises that a licensee may wish to have an integrated approach to considering safety, security and environmental matters using the knowledge and experience of its NSC members. It is not ONR’s desire to preclude the licensee from convening a single meeting at which nuclear safety and non‑nuclear safety matters are considered. If the licensee wishes to do this, it should submit for approval only those parts of the ToR that relate to nuclear safety and the licence conditions.
10. This does not preclude consideration of other matters, including environmental and security matters, inasmuch as they have the potential to impact on nuclear safety and compliance with the licence conditions, but the licensee should take care not to distract the main purpose of the meeting from a consideration of nuclear safety matters by appointed NSC members. Consideration of matters relating solely to non-nuclear safety matters should be taken out with the formally convened NSC meeting. In such instances, the NSC meeting may be formally closed when it has concluded its business under LC 13 and a separate meeting convened to consider non-nuclear safety business (for example, security or environmental matters).
11. Key features which the Inspector should look for are:

* Confirmation that the role the NSC plays as part of the nuclear safety governance arrangements is clearly understood by the licensee’s Board and/or senior management, and that this aspect of the arrangements is operating effectively;
* A process exists which ensures that the NSC Chairperson informs the licensee’s Board and/or senior management of the advice given by the NSC. This should be a two-way process which allows the NSC Chairperson to inform the licensee’s Board and/or senior management, and to receive feedback regarding the advice given; and
* A relationship exists between the NSC Chairperson and the licensee’s Safety Director (where these are not the same person) which ensures that the Safety Director is fully up to date with matters considered by the NSC and is capable of providing independent advice to the licensee’s Board and/or senior management.

## Principle 2

**NSC membership should be appropriate to the lifecycle phase of the installation.**

1. The NSC should initially be set up at an early stage in the lifecycle of a site (this could be in ‘shadow’ form before a licence is granted). As the proposed nuclear installation advances through various stages of its lifecycle such as licensing, design and construction, commissioning, operation, and eventual decommissioning the composition of the NSC may change to reflect the differing expertise required for each phase.
2. In the case of multi-plant sites, where the installations have a multitude of complex nuclear facilities, the licensee may choose to form several NSCs to reflect this. Where this is the case, each NSC must be independently constituted and act in an autonomous way. ONR would expect to see a degree of common membership to help ensure a more consistent overview of the site's activities and clear spans of oversight.
3. Membership of the NSC should be commensurate with the lifecycle phase of the facilities or installation since the knowledge and experience required of the NSC members may be different according to the particular lifecycle phase (i.e. design, construction, commissioning, operation, and decommissioning).
4. Large nuclear installations may include facilities that are undergoing more than one lifecycle phase at any given time and, in such instances, the licensee should be able to demonstrate that the NSC membership as a whole is suitably qualified and experienced to provide authoritative advice in relation to all matters presented to it for consideration and advice.
5. The NSC Chairperson should be demonstrably competent to hold the position and should be formally appointed on behalf of the licensee’s Board. The Chairperson can be part of, or independent from, the licensee organisation.
6. NSC members should be demonstrably competent to hold the position and should be formally appointed on behalf of the licensee’s senior management, in consultation with the NSC Chairperson, based on an identified requirement and on the committee’s overall technical expertise.   
   The appointment should ensure that the committee maintains appropriate technical coverage to provide advice in relation to all of the licensee’s operations/activities.
7. ONR encourages more extensive external membership of the NSC to bring a truly independent view and a wider perspective including learning from outside the licensee’s organisation.
8. A NSC member is not independent if they benefit or are likely to benefit from the licensee in any way other than by their fees as NSC members.   
   For clarity:

* Any NSC member who is an employee or director of the licensee is not regarded as independent;
* As long as they are not the sole independent member, retired members of staff from the licensee who no longer have an executive function are acceptable appointments to the NSC;
* Individuals who are contractors and consultants to the licensee are not regarded as independent; and
* Individuals from a firm or consultancy that is doing work for the licensee may be regarded as independent but only if suitable internal barriers keep them strictly separate from that work.

1. Where a licensee organisation is part of a wider group of companies it may wish to appoint suitably qualified and experienced individuals from a ‘sister’ company as independent NSC members. In such instances, ONR would expect to see an appropriate balance to the membership to ensure true independence.
2. The aim of the NSC should be to provide the best available consideration and advice. Suitable internal members should be appointed who, despite their dependence on the licensee, feel unconstrained in offering challenge and able to advise the licensee authoritatively and, so far as reasonably practicable, independently (members should declare to the Chairperson at the start of the meeting any potential conflict of interest in relation to any matter referred to the NSC for consideration and advice, which should be recorded in the minutes).
3. Information about NSC members provided by the licensee to ONR under   
   LC 13(5) should include sufficient detail for a proper judgement of their suitability to be made by ONR.
4. Internal NSC members may send a suitably qualified and experienced deputy to attend meetings in their absence but deputies should not count toward the quorum for the meeting. The intention to provide a deputy should be discussed and agreed with the NSC Chairperson in advance of the meeting.
5. Key features which the Inspector should look for are:

* NSC membership which is appropriate to the lifecycle phases(s) of the installation and which has an appropriate balance of internal and independent members who are able to bring diverse and relevant external experience, and provide a robust, informed, independent challenge;
* Frequency of attendance by internal members’ deputies;
* A method of demonstrating the competence of individual NSC members and the overall competence of the NSC membership as a whole;
* Arrangements to periodically review the competence of the NSC members and the overall competence of the NSC membership as a whole.

## Principle 3

**The licensee should define the schedule of matters that it intends to refer to the NSC.**

1. There should be a valid schedule of matters identifying the matters that the licensee intends to submit to the NSC for consideration and advice and those that are to be submitted for members’ information. This should be in sufficient detail to allow the NSC members to understand the nature and timing of submissions and what is expected of the NSC.
2. The schedule should identify the relevant sub-clause of LC 13(1) a) to d) under which the matters, arrangements and documents are being referred to the NSC for consideration and advice. Such matters, arrangements and documents should include:

* LC 13(1) a): All matters required by or under the licence conditions or the licensee’s arrangements made under the licence conditions (for example, ONR has an expectation that the licensee’s arrangements made under LC 22 (Modification or experiment on existing plant) require the most safety significant classification of plant modification proposals be referred to the NSC for consideration and advice);
* LC 13(1) b): Arrangements or documents required by the licence conditions (for example, Changes to the NSC ToR or arrangements for USPs and (where ONR has used a primary power to specify and approve it) the Site Emergency Plan required by the arrangements made under LC 11 (Emergency arrangements));
* LC 13(1) c): Any matter for which ONR has used a primary power to specify it should be referred to the NSC (for example, decommissioning programme(s) produced in accordance with the arrangements made under LC 35 (Decommissioning); and
* LC 13(1) d): Any other matter which the licensee chooses to include in the NSC ToR or associated schedule of matters (for example,   
  The licensee may consider it appropriate to refer its Site Annual Review (or equivalent documentation) to the NSC).

1. The schedule should be underpinned by a process which ensures that forthcoming matters for consideration and advice are identified in good time and that submission owners are aware of, and agree to, the timescales required for preparation and presentation of their submissions.
2. The NSC secretariat should manage the schedule of matters which may be derived from a variety of sources including:

* papers scheduled as part of site activities requiring NSC consideration and advice, as requested by submission owners or authors;
* NSC requests for information based on operations updates, previous papers, nuclear industry incidents etc.; and
* responses to NSC actions from previously presented papers.

1. The schedule should be regularly reviewed to ensure that it remains up to date and valid. The schedule should itself be submitted to the NSC for consideration and advice.
2. Submissions made to the NSC should consist of:

* papers submitted for consideration and advice. These are issued to the NSC to request consideration and advice on aspects of nuclear safety and may be supported by a short presentation from the submission owner or author providing a succinct high level outline of the paper; and
* papers or presentations submitted for information. These are issued to the NSC to further members’ understanding of a specific aspect of site operations or other specific matter. Advice is not sought about papers or presentations submitted for information and cannot be given. The NSC may, however, identify points for further consideration by the submission owner or author.

1. Key features which the Inspector should look for are:

* A valid schedule of matters that is representative of nuclear safety related matters arising on the site and which has been submitted to the NSC for consideration and advice;
* Arrangements to periodically review and update the schedule; and
* Effective management of the schedule by the secretariat.

## Principle 4

**The licensee should ensure that that there is a code of conduct for NSC meetings.**

1. NSC meetings should be conducted in a consistent and professional manner which:

* encourages all members to contribute on an equal basis;
* promotes open, constructive and robust challenges to papers;
* avoids or defends against ‘groupthink’; and
* challenges presenters in a robust but respectful and non-aggressive manner.

1. Key features which the Inspector should look for are:

* An engaged committee membership that has a diverse, balanced discussion, with the NSC Chairperson providing clarity on the way forward at the end of each agenda item; and
* The NSC Chairperson provides a comprehensive summary of the outcomes at the end of the meeting so that all members have a clear and consistent view of the status of papers, advice given and actions placed. This should include formally acknowledging (and recording in the minutes) any disagreements or differences of professional opinion arising at the meeting.

## Principle 5

**The licensee should formally document the NSC process as part of its management system.**

1. The activities of the NSC are an integral part of the licensee’s nuclear safety governance arrangements and should be documented as such in the licensee’s management system.
2. Procedural arrangements should be developed to provide the NSC Chairperson, members, secretariat and those making submissions with guidance on how NSC business is conducted to implement the ToR.
3. Procedural arrangements should describe arrangements for:

* establishing the NSC including:
  + appointing the NSC Chairperson;
  + assigning the secretariat;
  + identifying and assessing the competence of proposed NSC members;
  + appointing NSC members; and
  + managing NSC membership including arrangements for resignation of members; and
  + rescinding membership in cases where ONR notifies the licensee that it does not agree with the appointment;
* the NSC process including:
  + management of NSC submissions;
  + performing independent review or internal challenge of submissions;
  + meeting preparation and conduct;
  + preparation, review and amendment of meeting minutes;
  + informing the licensee’s Board and/or senior management of advice given by the NSC;
  + management of advice generated by the NSC;
  + unscheduled meetings convened to consider and advise on USPs; and
  + records requirements.

1. Key features which the Inspector should look for are:

* Documented NSC arrangements that are an integral part of the licensee’s management system;
* Adequate implementation of the documented NSC arrangements;
* Independent review of the effectiveness of the arrangements and their implementation, and a process to manage actions and continuous improvement; and
* Engagement between the secretariat and NSC members which ensures that members’ views on the adequacy of the arrangements and their implementation are periodically sought and taken into account in the improvement process.

## Principle 6

**The NSC should take a holistic view of the licensee’s activities that have the potential to influence nuclear safety.**

1. The NSC should not limit its activities to the consideration of safety submissions provided by the licensee. It should take a broader view of the licensee’s activities that have the potential to influence nuclear safety including, but not limited to, the following:

* Strategic plans to improve nuclear safety including the adequacy and proportionality of such plans;
* The adequacy of the licensee’s governance arrangements;
* The adequacy of ‘measures’ of nuclear safety performance (for example, the appropriateness of key performance indicators);
* The adequacy of progress with improving nuclear safety performance;
* Resourcing strategy including plans to significantly increase or decrease the size of the workforce;
* Proposals to outsource activities currently undertaken by the licensee or to bring in-house work that is currently contracted out;
* The effectiveness of the licensee’s arrangements to manage organisational changes with a particular focus on:
  + management of significant organisational changes; and
  + cumulative effects of organisational changes;
* The effectiveness of learning from events internal and external to the licensee organisation including significant international nuclear and non-nuclear events;
* The licensee’s safety culture; and
* The ‘health’ of the supply chain in delivering nuclear safety related items or services.

1. Key features which the Inspector should look for are:

* Meeting agendas and minutes which indicate that the NSC has taken a broader perspective in relation to nuclear safety; and
* A schedule of matters for NSC consideration and advice that includes some of the above items.

## Principle 7

**The licensee should periodically review the effectiveness of the NSC.**

1. The licensee should have a process in place to periodically carry out an independent, internal review of the effectiveness of the NSC’s arrangements and their implementation. The process should include, but not be limited to, factors such as:

* Quality of NSC procedures and guidance, and the effectiveness of their implementation;
* Accuracy of the forward submissions schedule and the criteria for establishing which matters are submitted to the NSC for consideration and advice or for information;
* Quality and timeliness of meeting submissions including what is expected of the NSC (i.e. matter submitted for consideration and advice or for information);
* Meeting conduct including:
  + Quality of meeting Chairpersonship;
  + Members’ attendance record;
  + Pre-meeting preparation by, and contributions during the meeting from, individual members;
  + Quality of discussion/debate relating to individual matters under consideration;
  + Clarity of advice given by the NSC;
* Timeliness and accuracy of meeting minutes including recording the range of members’ views and advice given;
* Appropriateness of actions and timeliness of close-out; and
* Arrangements for retaining meeting records.

1. The licensee may wish to consider inviting a member of another licensee’s NSC to review meeting conduct as a means of benchmarking NSC performance and sharing good practice.
2. The licensee should have arrangements in place to periodically review the collective competence of the NSC members and, where necessary, to adjust or enhance the membership as appropriate.
3. Key features which Inspectors should look for are:

* A process to periodically review the effectiveness of the NSC which is independent of the NSC but ensures that all contributors to the NSC process are involved; and
* A method of managing improvement actions which ensures that the actions are closed out in a timely manner and to the satisfaction of the NSC Chairperson.

1. In addition to sampling minutes of NSC meetings, the Inspector may wish to consider attending a NSC meeting as an observer to gain an appreciation of the NSC process and conduct of meetings. Meeting observations may be shared with the NSC Chairperson as part of the licensee’s improvement process.

# Further reading

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| [1] | ONR, “NS-TAST-GD-050 - Periodic Safety Reviews (PSRs)”. |
| [2] | ONR, “NS-TAST-GD-051 - The Purpose, Scope and Content of Safety Cases”. |
| [3] | ONR, “NS-TAST-GD-080 - Nuclear Safety Advice and Challenge”. |
| [4] | ONR, “NS-TAST-GD-072 - Function and Content of a Safety Management Prospectus”. |